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**MINUTES**  
**CIVIL RULES ADVISORY COMMITTEE**  
**Washington, DC**  
**October 10, 2024**

5           The Civil Rules Advisory Committee met at the Administrative Office of the United  
6 States Courts in Washington, DC, on October 10, 2024. The meeting was open to the public.  
7 Participants included Judge Robin L. Rosenberg, Advisory Committee Chair, and Advisory  
8 Committee members Judge Cathy Bissoon, Justice Jane Bland, David Burman, Judge Annie  
9 Christoff, Professor Zachary Clopton, Chief Judge David Godbey, Jocelyn Larkin, Judge M.  
10 Hannah Lauck, Chief Judge R. David Proctor, Judge Marvin Quattlebaum, Joseph Sellers, Judge  
11 Manish Shah, and David Wright. Professor Richard L. Marcus participated as Reporter,  
12 Professor Andrew D. Bradt as Associate Reporter, and Professor Edward H. Cooper (remotely)  
13 as Consultant. Judge John D. Bates, Chair, Judge D. Brooks Smith, Liaison, Professor Catherine  
14 T. Struve, Reporter, and Professor Daniel R. Coquillette, Consultant (remotely) represented the  
15 Standing Committee. Judge Catherine P. McEwen participated remotely as Liaison from the  
16 Bankruptcy Rules Committee. Clerk Liaison Thomas Bruton also participated. The Department  
17 of Justice was represented by Joshua Gardner in lieu of committee member Brian Boynton, who  
18 could not attend due to a court appearance. The Administrative Office was represented by H.  
19 Thomas Byron III, Scott Myers (remotely), Rakita Johnson, Shelly Cox (remotely), and law  
20 clerk Kyle Brinker. The Federal Judicial Center was represented by Dr. Emery Lee and Dr. Tim  
21 Reagan (remotely). Members of the public who joined the meeting remotely or in person are  
22 identified in the attached attendance list.

23           Judge Rosenberg opened the meeting by welcoming all observers with appreciation for  
24 their participation and interest in the rulemaking process. She then thanked the committee  
25 members who have been reappointed: Judges Bissoon and Proctor, whose terms have been  
26 extended for three years, and Joseph Sellers, whose term has been extended for one year. She  
27 also welcomed new committee members: Judges Marvin Quattlebaum and Annie Christoff,  
28 Jocelyn Larkin, and David Wright. Judge Rosenberg also welcomed with gratitude the new Clerk  
29 Liaison to the Committee, Thomas Bruton of the Northern District of Illinois. She also noted,  
30 with thanks, the attendance of the new Rules Law Clerk, Kyle Brinker. Judge Rosenberg also  
31 expressed her and the Advisory Committee’s appreciation for the contributions of former  
32 Counsel Allison Bruff, who has left the Administrative Office for private practice.

33           Prior to beginning the day’s agenda items, Judge Rosenberg expressed special  
34 appreciation to subcommittee Chairs Judge Shah (Cross-Border Discovery), Chief Judge Godbey  
35 (Discovery), Chief Judge Proctor (Multidistrict Litigation), Justice Bland (Rule 7.1), Judge  
36 Bissoon (Rule 41), Judge Lauck (Rules 43 & 45), and Judge Oetken (Joint Committee on  
37 Attorney Admissions). Judge Rosenberg also expressed gratitude to the members of the public in  
38 attendance and thanked them for their ongoing interest in the work of the Advisory Committee.

39           Judge Rosenberg then gave a brief report on the September 2024 meeting of the Judicial  
40 Conference of the United States. She reported that the Conference had approved the proposed  
41 amendments to Rules 16 and 26, and new Rule 16.1. She indicated that these proposals would be  
42 sent to the U.S. Supreme Court by the end of the month. If the Court approves the proposals, it  
43 will issue an order that will be transmitted to both houses of Congress by May 1, 2025, and

44 barring action by Congress the amendments will hopefully then go into effect on December 1,  
45 2025. Judge Rosenberg congratulated the Advisory Committee on the progress of these  
46 proposals, each of which was the product of much effort. With respect to pending legislation that  
47 would affect the Federal Rules, Judge Rosenberg referred members to the materials in the agenda  
48 book.

49 **Action Items**

50 *Review of Minutes*

51 Judge Rosenberg then turned to the first action item: approval of the minutes of the April  
52 9, 2024, Advisory Committee meeting, held in Denver, CO. The draft minutes included in the  
53 agenda book were unanimously approved, subject to corrections by the Reporter as needed.

54 *Rule 81(c)(3)(A)*

55 The next action item involved the process for making a jury demand after removal in  
56 Rule 81(c)(3)(A), which the Advisory Committee had discussed at its April 2024 meeting  
57 without reaching consensus on a final action. The current version of the Rule, as restyled in  
58 2007, provides, in pertinent part:

59 A party who, before removal, expressly demanded a jury trial in accordance with  
60 state law need not renew the demand after removal. If the state law **did** not require  
61 an express demand for a jury trial, a party need not make one after removal unless  
62 the court orders the parties to do so within a specified time. (Emphasis added).

63 Prior to restyling, the verb “did” (bolded above) was “does.” Professor Marcus explained that  
64 this change, for which no one involved could remember a specific reason, has introduced some  
65 ambiguity into the rule. In at least one instance, a lawyer who had not demanded a jury trial in  
66 state court prior to removal (because the deadline to do so under state law had not yet arrived)  
67 failed to do so after removal and accidentally waived his client’s right to a jury trial. Reverting to  
68 “does” would arguably make it clearer that the rule requires a timely post-removal jury demand  
69 unless the state court in which the case was filed would *never* require a jury demand, as opposed  
70 to cases in which a state-court jury demand would have eventually been required but the deadline  
71 had not yet arrived. Based on research by Rules Law Clerk Zachary Hawari, while all states’  
72 laws are not entirely clear, it appears that at least 8-9 states never require a jury demand.

73 Professor Marcus noted three alternatives, originally laid out at pp. 99-103 of the agenda  
74 book. The Advisory Committee could, of course, leave the current rule as it is. Alternatively, it  
75 could simply change the rule back to its pre-2007 text, replacing “did” with “does” (Alternative  
76 1.) Or, the rule could be more extensively redrafted to make explicit that the deadlines in Rule  
77 38(b) govern jury demands in all removed cases in which the demand has not been made before  
78 removal. (Alternative 2, as restyled and presented in a handout that is now included at the end of  
79 the agenda book materials posted on [uscourts.gov](https://uscourts.gov).) One potential virtue of Alternative 2 is to  
80 eliminate uncertainty in that it makes clear that parties must always make a timely jury demand  
81 under Rule 38(b) if they had not done so in state court prior to removal.

82 Judge Rosenberg then indicated that all necessary work had been completed on this issue,  
83 and the question of whether to move forward was ripe for Advisory Committee consideration.  
84 One lawyer committee member favored Alternative 2 because it makes clear that a federal jury  
85 demand is necessary regardless of state law. A judge member also expressed support for  
86 Alternative 2 because it removes any ambiguity regarding timing. Professor Struve, however,  
87 expressed concern that many lawyers will be unaware of Rule 81(c)(3) and their clients may  
88 need to be protected from inadvertently losing their jury-trial rights. Alternative 1 may provide  
89 better protection for clients under these circumstances since failure to make a post-removal jury  
90 demand under Rule 38 will be excused in states that never require such a demand. Professor  
91 Coquillette added that this concern may be especially relevant to pro se litigants who may be  
92 relying on the law of the state in which they filed. Professor Clopton suggested that the rule  
93 make explicit that a judge has discretion in removed cases to allow a jury demand that would  
94 otherwise be untimely, as in Rule 39(b).

95 Professor Marcus, however, suggested that in states where a jury demand is not required,  
96 word would get out that such a demand is necessary after removal. A judge member added that  
97 Rule 39(b) also always allows a judge to order a jury trial if it is not timely demanded, and  
98 perhaps a reference to Rule 39(b) in the rule, or in the Committee Note, would remind judges  
99 that they have such discretion in removed cases, as well. Another judge member then asked the  
100 Reporters whether they had a preference for whether such a reference to Rule 39 should be in the  
101 text of the rule or the Committee Note. Professor Marcus indicated that such a reference to Rule  
102 39(b) would fit well in the Committee Note, and Professor Struve agreed that would be helpful.  
103 At that point, Judge Rosenberg suggested that the Reporters work on drafting an amended  
104 Committee Note including a reference to Rule 39 during the lunch break, and that the Advisory  
105 Committee could subsequently return to the matter.

106 After the lunch break, the Advisory Committee considered the following additional  
107 language to the Committee Note, to be added as a new second paragraph: “When no demand has  
108 been made either before removal or in compliance with Rule 38(b), the court has discretion  
109 under Rule 39(b), on motion, to order a jury trial on any issue for which a jury trial might have  
110 been demanded.”

111 The Advisory Committee subsequently approved unanimously for publication  
112 “Alternative 2,” as drafted in the handout provided to committee members and now at the end of  
113 the posted agenda book (including the bracketed word, “necessary”) with the above-noted  
114 addition to the Committee Note.

115 *Rule 55*

116 Judge Rosenberg then introduced the next action item, which has been on the Advisory  
117 Committee’s agenda for some time: the language in Rule 55 mandating that the clerk enter a  
118 party’s default under Rule 55(a), and a default judgment under Rule 55(b). Concerns have been  
119 raised that the mandatory language (i.e. “must”) in Rule 55 requires clerks to take actions they  
120 might not be comfortable with. As such, the Reporters have drafted potential amended language  
121 replacing the mandatory “must” with “may,” as reflected at p. 125 of the agenda book. Aided by  
122 a comprehensive report by the Federal Judicial Center, included in the agenda materials, it may  
123 be ripe for the Advisory Committee to consider whether Rule 55 as presently written presents a

124 real-world problem. The FJC report indicates that there is some diversity of practice among the  
125 districts regarding judicial involvement in the entry of defaults and default judgments, but the  
126 rule does not appear to be causing many difficulties in many actual cases. Given the wealth of  
127 information in the FJC report, Judge Rosenberg sought feedback on whether to continue to  
128 pursue amendments to Rule 55 or to drop the item from the agenda.

129         The Clerk Liaison indicated that he would prefer an amended rule to change “must” to  
130 “may,” since most clerks would prefer not to enter defaults or default judgments without judicial  
131 sign-off. In his view, it would be better for districts to decide how to handle this on their own. An  
132 attorney member added that the rule should conform to practice so as not to mislead even if the  
133 rule does not appear to present much real-world confusion. Another attorney member added that  
134 the rule should be clear if judicial sign-off is required before the clerk enters the default, so a  
135 party seeking a default will know to address the judge. A judge member agreed, noting that the  
136 word “may” signals to the parties that the entry of default is not purely mechanical, and that the  
137 judge might be involved. Judge Rosenberg suggested that such a signal could be sent by adding  
138 language indicating that the clerk must enter a default “unless ordered by the court.” Another  
139 judge member suggested language reflecting that the clerk should ordinarily enter defaults, but  
140 “may defer to the court.” Such language would be capacious enough to reflect the diversity of  
141 practice among the districts.

142         Professor Marcus responded, however, that Rule 55 has remained unchanged for a long  
143 time, and that if a clerk’s office does not enter a default or default judgment for some reason, a  
144 party may always make a motion under Rule 7(a) for an order. Although it is debatable whether  
145 the rule accurately reflects current practice, a change might add unnecessary confusion to a  
146 process that seems to be working relatively well. Professor Cooper suggested that perhaps the  
147 rule would be more precise if it were amended to provide that the clerk or the court must enter a  
148 default or default judgment unless directed by the court, since “may” might indicate a rather  
149 imprecise element of discretion beyond what really occurs. Professor Cooper suggested,  
150 however, that unless the rule appears to cause real confusion, perhaps it is better to leave it alone.

151         An attorney member raised a concern that while Rule 55(b)(1) requires that the clerk  
152 enter a default judgment in cases where the plaintiff’s claim is for a sum certain without notice to  
153 the defendant, Rule 55(b)(2) requires an application to the court for all other default judgments  
154 and that notice of such an application must be served on the defendant. Professor Marcus agreed  
155 that the notice requirement does raise interesting issues, but there appear to be few real-world  
156 problems in federal cases.

157         Judge Rosenberg then turned to the Clerk Liaison to ask whether, in his experience, there  
158 is a real-world problem. He responded that there does not appear to be one; the rule is working.  
159 On the other hand, it’s also not clear to attorneys that in many courts clerks actually seek judicial  
160 approval before entering defaults. A judge member added that in her district defaults in pro se  
161 cases are typically handled in chambers, and it may create suspicion that the court is doing  
162 something contrary to the language in the rule. As a result, she prefers changing “must” to “may”  
163 in order to reflect that in some cases the clerk will not enter a default without judicial  
164 involvement. A pro se litigant seeking entry of default might be rebuffed by the clerk’s office and  
165 told to seek an order from the judge. The Clerk Liaison indicated that in such circumstances,

166 given the mandatory text in the rule, a litigant might be tempted to embrace a “conspiracy  
167 theory.”

168 An attorney member took a different tack. In his view, the rule is appropriately drafted. In  
169 a case where a default or default judgement is warranted, there should not be discretion. The  
170 rules are clear as to the requirements of litigants, and a party entitled to a default should be able  
171 to get one mechanically without discretion injected into the process.

172 A judge member then opined that the problem was fascinating because, despite the clear  
173 language of the rule, districts handle defaults differently. One benefit of the rule as drafted is that  
174 it protects clerks who enter defaults because they are not provided any discretion to refuse.  
175 “May” indicates a kind of discretion that clerks are unlikely to substantively exercise. If the real  
176 issue is that clerks sometimes seek judicial involvement, perhaps Professor Cooper’s suggestion  
177 that either the clerk or the court must enter a default judgment when the requirements are met is  
178 preferable. This would make clear that it isn’t always the clerk’s decision to make, but it would  
179 not indicate that there is more discretion than the rule contemplates.

180 An attorney member, however, indicated that judges do appear to exercise some  
181 discretion, so perhaps an alternative that would direct parties to seek a default from the clerk in  
182 the first instance, but that the clerk may defer to the court, would more accurately reflect current  
183 practice.

184 At this point, Judge Bates suggested that the discussion reflected some complexities here  
185 that might benefit from additional study. Professor Marcus agreed and added his view that the  
186 Advisory Committee should return to this question at its spring meeting. Judge Rosenberg  
187 concurred and thanked the committee for its input. In her view, the discussion indicated that the  
188 rule does not reflect current practice and that ideally there should not be ambiguity for litigants,  
189 clerks’ offices, or courts. The Reporters will draft potential amendments for consideration as an  
190 action item at the April 2025 meeting. As a coda, Dr. Lee added that his research revealed that  
191 this is indeed a confusing rule and thanked the Rules Committee Staff for their assistance with  
192 this project.

193 *Rule 41*

194 The Rule 41 Subcommittee, chaired by Judge Cathy Bissoon, presented several  
195 amendments for approval for publication. This subcommittee was created at the March 2022  
196 Advisory Committee meeting in response to two proposals that revealed significant variation  
197 among the districts and circuits regarding interpretation of the rule. In sum, although the rule  
198 speaks only of voluntary dismissal of “actions,” most courts use it to dismiss less than an entire  
199 action. That is, most courts interpret the rule to permit dismissal of one or more claims in a  
200 multi-claim case. As detailed in the agenda book, after a lengthy period of study and outreach,  
201 the subcommittee reached consensus that the rule should be amended to explicitly permit  
202 voluntary dismissal of one or more claims. The subcommittee also reached a consensus that the  
203 rule should be amended to make clear that a stipulation of dismissal need be signed only by  
204 current parties to the case and not those who were once parties but no longer are.

205 Judge Bissoon noted that she had struggled with whether a rule amendment was  
206 necessary, but she concluded that there was a need for clarity, and that amending the rule to  
207 explicitly allow dismissal of one or more claims, rather than only the entire action, would not  
208 only better conform to practice but would also further the rules' general policy in favor of  
209 narrowing and simplifying the issues in cases prior to trial. Ultimately, the subcommittee  
210 concluded that this would make the rule more practical, especially in complex, multi-party,  
211 multi-claim cases, which are now far more common than they were in 1938.

212 Professor Bradt noted the extensive research and outreach done by the subcommittee and  
213 agreed that these amendments were consistent with what most judges and lawyers already  
214 thought the rule permitted. Moreover, he cited historical materials contemporaneous to the  
215 drafting of the rule that indicated that even in 1938 the rulemakers intended the rule to be  
216 construed to permit dismissal of one of multiple "causes of action" pleaded in a complaint.

217 Professor Bradt also noted that the changes to Rule 41(a) necessitate a conforming  
218 amendment to Rule 41(d) to reflect that costs may be imposed against a plaintiff who files an  
219 action based on or including a previously dismissed claim. At Professor Struve's suggestion, the  
220 proposed last sentence of the first paragraph of the committee note was expanded to read: "Rule  
221 41(d) is amended to reflect the change to 41(a) but is not intended to suggest that costs should be  
222 imposed as a matter of course when a previously dismissed claim is refiled. If a court believes an  
223 award of costs is appropriate, the award should ordinarily be limited to costs associated with only  
224 the voluntarily dismissed claim or claims." No Advisory Committee member expressed  
225 disagreement with this change.

226 An attorney member applauded the work done by the subcommittee and agreed that the  
227 proposed amendments better reflect current practice and serve the goal of efficiency. This  
228 member questioned, however, whether the amendment requiring signatures on a stipulation of  
229 dismissal of current parties to a case might be narrowed to require only the signatures of the  
230 parties to the claim to be dismissed. Judge Bissoon responded that the subcommittee had  
231 considered this alternative but ultimately concluded that it would be better to ensure that all  
232 extant parties receive notice of a dismissal of a claim. Should a party refuse to sign such a  
233 stipulation, the court could still order a dismissal. If nothing else, in such a situation, the rule as  
234 amended would at least notify the judge of a potential dispute.

235 Professor Coquillette also applauded the subcommittee's work, particularly its historical  
236 research revealing that this amendment is more consistent with the rulemakers' overall approach  
237 in 1938, drawn largely from English courts of equity.

238 Some additional wordsmithing ensued and resulted in adoption of language in the rule  
239 referring to "a claim or claims" and ensuring appropriate references to "a plaintiff" as opposed to  
240 "the plaintiff" in the rule. There was also some discussion of refining the use of the term  
241 "opposing party" in Rule 41(a)(1)(A)(i), but the committee ultimately concluded that the term  
242 was used appropriately.

243 Subsequently, the advisory committee voted unanimously in favor of sending the  
244 proposed amendments to the Standing Committee to consider publication.



285 that the Committee’s intent was to permit subpoenas for remote testimony compelling the  
286 witness to appear at a location within 100 miles of his home, the Ninth Circuit panel concluded  
287 that the note was inconsistent with the plain text of the Rule. The Ninth Circuit suggested that the  
288 Rules Committee address the text of the rule to address the issue.

289 Judge Lauck noted that, *Kirkland* aside, it is uncontroversial that the Advisory  
290 Committee’s Rule 45 project, which culminated in the 2013 amendments to the rule, was  
291 intended to expand the trial court’s subpoena power to allow orders that remote testimony be  
292 given within 100 miles of the witness’s residence, place of employment, or regular business. In  
293 light of the Ninth Circuit’s decision, one avenue for the subcommittee is to propose an  
294 amendment to Rule 45 that would say that a court may require a witness to appear within 100  
295 miles for testimony that will be transmitted live to the trial. One question that arises, however,  
296 relates to the mechanics of how one might obtain an order for remote testimony under Rule  
297 43(a), the circumstances of serving such an order along with the subpoena, and identifying the  
298 location of the remote testimony. Judge Lauck noted that some subcommittee members had  
299 expressed concerns that this would create another opportunity for additional time-consuming  
300 satellite litigation over a Rule 43(a) motion. Judge Lauck explained that this is just one example  
301 of how Rules 43 and 45 (and perhaps others) interact, so dealing exclusively with the problem  
302 raised by *Kirkland* may be tricky, and perhaps the entire set of issues should be handled at once.

303 Judge Lauck also noted the Bankruptcy Rules Advisory Committee’s consideration of  
304 rule amendments that ease the requirements for remote testimony in various proceedings,  
305 including a blanket permission for remote testimony in “contested matters.” Those amendments  
306 are out for public comment, and the subcommittee will surely benefit from what the Bankruptcy  
307 Committee hears.

308 Professor Marcus added that the subcommittee faces an array of complications,  
309 including: whether the requirements for allowing remote testimony should differ for depositions,  
310 hearings, and trials; how to go about getting an order under Rule 43(a) and whether to require  
311 that the order be served; and what to do about the requirement of tendering fees for attendance.  
312 There is, however, significant appeal to addressing *Kirkland* by making it clear that the judge can  
313 command appearance for remote testimony within 100 miles of the witness’s residence even if  
314 the trial is occurring farther away. If the judge thinks remote testimony should be allowed, and it  
315 isn’t unreasonably inconvenient for the witness, the witness should be required to appear. This  
316 was the intent in 2013 and that intent is reflected in the Committee Note the Ninth Circuit found  
317 unclear.

318 Judge Bates suggested looking at the process from a “20,000-foot perspective.” In his  
319 view, the process might require getting an order from the judge permitting remote testimony  
320 under the strict requirements of Rule 43(a), likely with participation from the other parties as  
321 opposed to *ex parte*, followed by service of both the Rule 43(a) order and the subpoena on the  
322 witness. This is a change in subpoena practice because often other parties are not currently  
323 informed of all subpoenas that issue, so this will create an added piece of litigation for subpoenas  
324 commanding remote testimony.

325 One judge member opined that the problems of Rules 43 and 45 seem to be discrete. That  
326 is, the *Kirkland* decision doesn’t say that remote testimony is inconsistent with Rule 77 because

327 it is not in “open court.” This member did not see a problem with the requirements in Rule 43(a)  
328 and noted that it seems like a significant step to lower those standards. This member would  
329 prefer that the rule be amended to state only that remote testimony can be commanded at a  
330 location within 100 miles of the witness’s residence et al.

331 Another judge member agreed, noting that when it comes to hearings and depositions the  
332 requirements for remote testimony might be relaxed, but for trial, the Rule 43(a) requirements  
333 continue to seem appropriate. With respect to trial testimony, the logistics, such as the software  
334 used and safeguards against improper communication with the witness, have to be fleshed out by  
335 the court and parties well in advance, so a court order specifying those matters seems inevitable  
336 and uncomplicated to serve on the witness.

337 A judge member of the Committee then stated that although there is a consensus that in-  
338 person testimony is preferred, in Texas there have been at least 5 million remote proceedings  
339 since the pandemic. Due to the massive size of the state, Texas has embraced remote proceedings  
340 and they have worked well. Lowering the bar for remote testimony, perhaps by eliminating the  
341 compelling circumstances language from Rule 43(a), signals to judges that they have the ability  
342 to experiment. This Committee member posited that the world has changed since the pandemic,  
343 and that the Committee should consider giving judges more flexibility to allow remote testimony  
344 for good cause and with adequate safeguards.

345 Another judge liaison agreed with these sentiments in favor of increased flexibility.  
346 Courts should be able to easily handle whether to allow remote trial testimony on a motion in  
347 limine. This judge also noted that the proposed amendments to the bankruptcy rules would allow  
348 increased use of remote testimony on both simple and very complex matters.

349 A judge member then prompted a discussion on whether the standard for allowing remote  
350 testimony should vary depending on whether that testimony is at a deposition, hearing, or trial.  
351 Rule 43(c) for instance does not have an explicit textual reference to the use of remote testimony  
352 at a hearing on a motion. Professor Marcus wondered whether the provision for remote  
353 testimony at trial in 43(a) also implicitly allowed the use of such testimony at hearings but  
354 agreed that the text of the rules doesn’t resolve the question. Both Professor Marcus and the  
355 judge member wondered whether the *Kirkland* problem could be addressed for hearings without  
356 modifying Rule 43. An attorney member followed up by noting that for both hearings and  
357 motions, the judge can address these issues at a pretrial conference under Rule 16, and usually  
358 the parties are able to agree. So perhaps the *Kirkland* matter can be addressed via a rule  
359 amendment without creating many on-the-ground problems while the subcommittee deals with  
360 the broader questions about the use of remote testimony.

361 Judge Rosenberg then suggested that this productive conversation demonstrated that there  
362 are several issues on the table.

363 First, in light of *Kirkland*, is Rule 45 ripe for an amendment? There appears to be  
364 consensus that such an amendment should be developed, and no committee members objected.

365 Second, how should such an amendment be accomplished?

366 One judge member prefers explicitly referencing authorization for remote testimony  
367 under Rule 43(a) in Rule 45(c), as suggested in the agenda book at page 195, line 602 (i.e., make  
368 Rule 45(c) read: “A subpoena may command a person to attend a trial, hearing, or deposition, or  
369 to provide trial testimony from a remote location when authorized under Rule 43(a) . . . “).  
370 Another judge member expressed a desire for an accompanying amendment to Rule 45(a)(1) to  
371 provide explicit authority for remote testimony at a hearing in order to address the lack of text  
372 authorizing such testimony in Rule 43(c). This approach is in the agenda book, at page 196, line  
373 631: **((D) Remote Testimony on a Motion Under Rule 43(c).** A subpoena may command a  
374 person to attend a hearing on a motion by remote means.). An attorney member agreed and  
375 contended that if remote testimony is allowed for a trial, it should also be allowed for hearings.  
376 He noted that often live testimony is necessary for a hearing on a motion for a preliminary  
377 injunction, since there is not yet any deposition testimony. There are also myriad other motions  
378 for which live testimony is necessary because the outcome may turn on the credibility of a  
379 witness. This attorney member suggested that making it clear that remote testimony can be used  
380 would be beneficial since many attorneys might read the text of the current rule and think that it  
381 cannot be used in those circumstances.

382 Another judge member, however, expressed that the Committee should deal only with  
383 *trial* testimony first, in order to address *Kirkland* promptly, while leaving the question of  
384 hearings for later analysis. That is, the Committee should just “tweak” Rule 45(c) now to make  
385 clear that a person may be subpoenaed to appear within a hundred miles to testify remotely at  
386 trial, and defer other contexts for later. An attorney member agreed. Although Rule 43 contains  
387 some matters that need “cleaning up,” the best course is to deal with the *Kirkland* problem first  
388 by amending only Rule 45(c) while continuing work on Rule 43. Another judge member agreed  
389 with this approach.

390 Professor Cooper also agreed with the sentiment that *Kirkland* should be addressed with a  
391 change to Rule 45(c) along the lines of what is suggested at page 195, line 594, of the agenda  
392 book, without the bracketed language. That is, amend Rule 45(c)(1) to add the language “or to  
393 provide trial testimony from a remote location.” Additional questions could be addressed  
394 separately.

395 Judge Lauck thanked the Committee for its feedback and said that the subcommittee  
396 would continue its work.

#### 397 *Rule 45(b)(1) Service of Subpoenas*

398 Judge Rosenberg then introduced the Discovery Subcommittee’s ongoing project on  
399 service of subpoenas under Rule 45(b)(1). The subcommittee’s Chair, Chief Judge Godbey, noted  
400 that the subcommittee had devoted substantial effort to this question. Earlier efforts had focused  
401 on revising the rule to include a “cafeteria plan” with a list of options drawn from Rule 4, but the  
402 subcommittee has instead turned toward a simpler approach on which the subcommittee would  
403 benefit from feedback.

404 Professor Marcus then directed the Committee’s attention to two alternatives detailed at  
405 pages 289-90 of the agenda book. Both alternatives essentially authorize personal service and  
406 permit that: “For good cause, the court may by order authorize serving a subpoena in another

407 manner reasonably calculated to give notice.” In essence, the rule requires that the first effort at  
408 service be by hand, but then allows the serving party to seek an order from the court authorizing  
409 another method likely to be more successful if the recipient is ducking service.

410 Professor Marcus then noted that there are two other questions addressed in the  
411 alternative amendment proposals: (1) whether there should be a requirement that the recipient be  
412 served at least 14 days before the required attendance; and (2) how to handle the current  
413 requirement of tendering fees for attendance and mileage if the subpoena is served electronically.  
414 To some degree, the requirement of tendering fees seems anachronistic and perhaps could be  
415 deleted. Alternatively, if the requirement should be retained, perhaps the fees could be tendered  
416 when the subpoenaed person shows up, rather than when serving the subpoena.

417 One attorney member confirmed that the requirement to tender fees is a nuisance, but it  
418 exists to ensure that those who are subpoenaed but may not have car fare can get to court. It  
419 would be odd for someone in such circumstances to be subject to penalties for non-compliance  
420 while not being provided the means to appear. Another attorney member suggested that perhaps  
421 the rule should state that fees should presumptively be tendered with the subpoena, unless there  
422 is good cause to use other means of service.

423 A judge member then asked whether the rule should explicitly allow for service by mail  
424 to the recipient’s last known address, as suggested by Professor Cooper (and laid out in footnote  
425 13 at page 289 of the agenda book). Professor Marcus indicated that the subcommittee had  
426 concluded that the rule should be simpler and not identify any other methods for service other  
427 than the presumption in favor of personal service. Moreover, a prior attorney member had  
428 asserted that young people do not typically look at U.S. Mail, so explicitly endorsing mail as a  
429 presumptively proper means of service might be inapt. A liaison member affirmed this view,  
430 saying that mail is “worthless,” and that email is better.

431 Professor Cooper noted that he takes seriously the qualms about service by mail, but  
432 noted that some courts, including the Seventh Circuit, have held that the current rule permits  
433 service by mail, so the suggested amendment would change practice in those courts. Ultimately,  
434 Professor Cooper said that the practical question is: whether U.S. Mail is sufficiently unreliable  
435 or so commonly ignored that it is better to default to personal in hand service or at home.

436 One judge expressed the concern that, as she read the amended rule, mail was not  
437 permitted even as an alternative method of service and perhaps it should be included. Professor  
438 Bradt suggested that perhaps the committee note could make clear that service by mail is among  
439 the options the court has in ordering an alternative means of service.

440 An attorney member expressed the concern that lawyers might seek a case-management  
441 order authorizing an alternative method of service applying to all subpoenas in a case. Judge  
442 Bates suggested that perhaps the committee note should indicate that this would be inappropriate  
443 and that approval of alternative means should be on a subpoena-by-subpoena basis.

444 Professor Marcus then sought the Committee’s views on the 14-day period between  
445 service and attendance. Two judge members endorsed this proposal on the ground that subpoenas  
446 with a shorter window for compliance or attendance are often unreasonable or difficult to

447 enforce. An attorney member added that the 14-day period conforms to normal practice, and that  
448 if an adjustment to the period is needed the court can adjust. One judge member indicated that  
449 she had seen subpoenas issued that require action beyond the close of discovery. Professor  
450 Marcus responded that the subcommittee had not yet considered the possibility of a subpoena  
451 that conflicts with the close of discovery mandated in a Rule 16(b) scheduling order. In such  
452 cases, a 14-day period of compliance should likely not override the scheduling order, but the  
453 subcommittee will consider this issue in further discussions.

454 *Use of the Term “Master” in Rule 53 and Elsewhere*

455 Judge Rosenberg then invited discussion on the proposal from the American Bar  
456 Association to replace the term “master” in Rule 53 and several other rules where the term  
457 appears with “court-appointed neutral.” She noted that the proposal had also been endorsed by  
458 the Academy of Court-Appointed Neutrals and the American Association for Justice. That said,  
459 this would be a potentially extensive change since the word appears in many rules (both civil and  
460 otherwise) and there does not appear to be a broad consensus about the appropriate replacement.  
461 The current language does not present the kind of problem the Rules Committee usually  
462 confronts in that it does not create an ambiguity or procedural obstacle. Indeed, a change in the  
463 nomenclature would not be intended to cause any substantive change in practice. The question on  
464 the table is whether to proceed with a proposed set of rules changes.

465 Professor Marcus elaborated. Ultimately, the question is whether this would be a  
466 desirable thing to do, but that assessment is different from the problems we normally encounter.  
467 The term appears in many places in the law beyond Rule 53: other civil rules, Supreme Court  
468 rules and orders, and other court orders issued outside Rule 53. Professor Marcus also sought  
469 feedback on whether substituting the term master in all of the areas it appears is an urgent matter  
470 or should await further reflection. If the Committee believes the term should be replaced, the  
471 next question is what should replace it. There are reasons why “court-appointed neutral” may be  
472 inapt, largely because masters can be appointed to do things that are not quite “neutral” as  
473 between the parties. Moreover, the term does not capture the likelihood that a court has  
474 appointed a person due to her “mastery” of the subject matter or the tasks she has been appointed  
475 to perform. This is a “charged topic” about which academic proceduralists have little expertise to  
476 add, so the Reporters could benefit from Committee members’ feedback.

477 Professor Coquillette sounded a word of caution about changing the language, unrelated  
478 to ideological issues. He explained that many treatises and other research aids now work on  
479 word-retrieval systems with keywords, so when the words of a rule are changed it becomes very  
480 difficult to access historical records. This creates a real challenge and increases costs for  
481 practitioners and students researching the law.

482 A judge liaison to the committee noted that he had recently been appointed a special  
483 master in a case by the Supreme Court, and the Committee should be attentive to any differences  
484 between “special masters” and “masters.” The role of “special master” is one that exists and is  
485 set forth in the Supreme Court’s rules. He would not describe his work as a special master as  
486 neutral in the way that word might apply to one doing early neutral case evaluation. Another  
487 judge member agreed that a “master” is not equivalent to the “neutral,” and that this does not  
488 seem like a promising avenue for the Committee. A different judge member agreed that the term

489 neutral seems inapt because it implies a mediator without power to order the parties to act, which  
490 is not true of a master in many cases.

491 Judge Rosenberg then asked whether there was opposition to keeping the matter on the  
492 agenda for future study and observation. The Committee may revisit the issue as it learns new  
493 information. No members expressed opposition.

494 **Information Items**

495 *Rule 7.1 Subcommittee*

496 Justice Bland, Chair of the Rule 7.1 Subcommittee, reported its ongoing efforts to amend  
497 the corporate-disclosure requirement to make judges more aware of potential financial interests  
498 in a party that would trigger the statutory duty to recuse. She explained that, as laid out in detail  
499 in the agenda materials, the Judicial Conference Codes of Conduct Committee had issued recent  
500 revised guidance regarding the recusal requirement. This revised guidance, which came out  
501 shortly before the April Advisory Committee meeting, can essentially be boiled down to the  
502 concept of “control,” that is, if a judge holds a financial interest in an entity that “controls” a  
503 party, she must recuse. Borrowing from the current version of Rule 7.1, the guidance uses 10%  
504 ownership as a benchmark for control. But the guidance also states that irrelevant of control, if  
505 the price of stock a judge owns is likely to be substantially affected by the result of a case, the  
506 judge should recuse.

507 From its inception, this subcommittee has been focused on revealing to judges whether  
508 entities in which they hold investments own or control a party. The rule currently requires  
509 disclosure of “any parent corporation and any publicly held corporation owning 10% or more of  
510 its stock,” but this requirement may not trigger disclosure of a publicly traded corporate  
511 “grandparent” of a party in which the judge may hold an interest.

512 The agenda materials include preliminary proposed rule language that attempts to  
513 effectuate the Codes of Conduct Committee’s guidance by requiring disclosure of any parent  
514 corporation (or business organization), any publicly held corporation (or business organization)  
515 owning 10% or more of a party’s stock, and “any publicly held business organization that  
516 directly or indirectly controls a party.”

517 Professor Bradt then explained that the subcommittee’s outreach had demonstrated that a  
518 rule providing a “laundry list” of all corporate connections or affiliations that must be disclosed  
519 would be unworkable. Not only does the business landscape change too rapidly to keep such a  
520 list up to date, but it can also result in overly onerous requirements that are costly to comply with  
521 and risk swamping the judge with unnecessary information. More capacious language is  
522 therefore preferable, but of course the broader such language is, the more difficult it becomes to  
523 define. The subcommittee’s effort here was to use the language of the Judicial Conference  
524 guidance, and the subcommittee was eager to hear committee members’ reactions.

525 One judge member voiced a concern that the rule is limited to disclosure of publicly held  
526 corporations that are not “parents” but own more than 10% of the party stock or control a party.  
527 This judge suggested that there may be non-profits that own parties with which judges might  
528 have affiliations, such as churches that own hospitals. Another judge member expressed concern

529 that the term “control” might not adequately communicate to a party what must be disclosed.  
530 Another judge member suggested that feedback would be especially useful on this point.  
531 Although “control” may be a vague concept, it might also be clear in most cases, and in any  
532 event federal judges have been directed to determine whether a party is “controlled” by another  
533 entity in order to decide whether to recuse.

534 Justice Bland and Professor Bradt noted that the subcommittee’s next step is to seek  
535 feedback on these questions from knowledgeable parties. One judge member suggested that  
536 some professional organizations might be especially knowledgeable, particularly organizations  
537 of corporate counsel or the SEC. The Clerk Liaison noted that any such amendment would need  
538 to take into account the limitations of the conflicts software embedded in CM/ECF to ensure that  
539 reports will be effectively screened.

540 The subcommittee will next report on its progress in the spring advisory committee  
541 meeting.

542 *Filing Under Seal*

543 Chief Judge Godbey, Chair of the Discovery Subcommittee, delivered a brief report about  
544 proposals regarding rulemaking on filing under seal. Chief Judge Godbey noted that this issue  
545 had been before the subcommittee for some time but was on hold while an Administrative Office  
546 project addressed the same issue. Rulemaking on filing under seal has the potential to be very  
547 complex because the processes for doing so in different contexts are diverse and detailed.  
548 Beyond a minimalist approach drawing lawyers’ attention to the distinction between filing under  
549 seal and seeking a protective order, it’s not clear where such a rule would stop.

550 Professor Marcus then added that the subcommittee’s further work on this subject would  
551 rely heavily on information provided by the Clerk Liaison because clerks’ offices are on the front  
552 lines. There are many specific elements of a possible rule that are laid out in the agenda  
553 materials, but they may not all fit together coherently. Moreover, different districts have different  
554 practices, and what might work for one district might not work for another. As investigation  
555 proceeds, the subcommittee will seek feedback from judges and attorneys, but clerks’ offices are  
556 also vitally important in learning what is feasible in practice.

557 *Cross-Border Discovery Subcommittee*

558 Judge Shah, Chair of the Cross-Border Discovery Subcommittee, reported that members  
559 had been on a listening tour in order to seek feedback on whether the Federal Rules should  
560 address cross-border discovery, as had been urged by Judge Baylson and Professor Gensler. The  
561 subcommittee first reached out to the Department of Justice, which expressed the view that  
562 rulemaking is not necessary in this area, and that judicial education and case management are  
563 sufficient to head off potential problems. Judge Shah also noted that former committee member  
564 Judge Boal had reached out to magistrate judges, who often address cross-border-discovery  
565 issues in the first instance, and they, too, did not see a strong case for rulemaking.

566 Subcommittee members have also participated in panels on cross-border discovery at  
567 meetings held by Lawyers for Civil Justice (LCJ) and the American Association for Justice  
568 (AAJ) and an online session put on by the Sedona Conference. Professor Clopton reached out to

569 the American Bar Association, and Judge McEwen has reached out to bankruptcy judges and  
570 lawyers. The feedback from these groups has been uniform that there is not an outcry for  
571 rulemaking in this space. Although cross-border discovery is inherently complex and  
572 challenging, there is skepticism that rulemaking will provide much improvement. The primary  
573 concern that has been raised is when parties are called upon to produce materials in discovery  
574 when such disclosure would be illegal under the local law where the materials are held. But those  
575 who have faced this issue report that they are often able to develop accommodations tailored to  
576 the needs of specific cases, making a uniform rule undesirable. Some attorneys have also  
577 expressed skepticism about a rule that would require cross-border discovery to be addressed  
578 early in the case at a pretrial conference. These attorneys noted that many problems can be  
579 resolved by the parties and those subpoenaed without involvement from the judge, and especially  
580 challenging issues are best resolved as they arise.

581 Professor Clopton confirmed that his conversations with ABA members who specialize in  
582 international civil litigation were consistent with Judge Shah's report. Although some lawyers  
583 think early attention to cross-border discovery might be beneficial, others thought that  
584 accelerating consideration of the issues to an early moment in the litigation would be  
585 counterproductive. Often potential problems do not materialize. Moreover, there are other  
586 ongoing efforts to simplify this process, such as exchanges between the U.S. and E.U. aimed to  
587 simplify the exchange of information. The Chinese government is also considering regulations  
588 that may be salutary. Professor Marcus confirmed that the message to the subcommittee from the  
589 meeting with attorneys from AAJ in Nashville was that forcing upfront consideration of cross-  
590 border discovery was unnecessary. Professor Bradt added that this was consistent with what he  
591 and Judge Shah had learned from their meeting with LCJ.

592 Judge Rosenberg thanked the subcommittee for their extensive outreach. This issue  
593 remains on the agenda, and subcommittee members and reporters will continue to attend  
594 conferences and seek feedback. The Advisory Committee will revisit the issue in the spring.

595 *Disclosure of Third-Party Litigation Funding*

596 Judge Rosenberg began this discussion by noting that the issue of third-party litigation  
597 funding (TPLF) has been on the Advisory Committee's agenda since 2014, since which time it  
598 has been monitored by the reporters. Professor Marcus noted that proposals for rules requiring  
599 disclosure of TPLF have come before the Advisory Committee several times and that perhaps the  
600 time had come to see if a such a rule would be worthwhile. The landscape of TPLF is highly  
601 dynamic, making rulemaking a challenge, but perhaps the time was ripe to take that challenge  
602 on. Judge Rosenberg noted that TPLF was considered early on as part of the MDL Subcommittee  
603 work, which culminated in proposed new Rule 16.1. Rule 16.1 ultimately did not address TPLF,  
604 but the MDL Subcommittee received substantial feedback.

605 One attorney member then noted that her organization has been a third-party litigation  
606 funder, in that her organization provides small grants to those bringing public-interest cases. If  
607 the case is successful, the organization gets 7% interest on its investment. To her, the biggest  
608 concern might be opening the door to discovery, which would be an enormous problem. But a  
609 rule that requires only disclosure of TPLF might not present those concerns.

610 Several other committee members noted limited experience with TPLF but would be  
611 interested to see what a subcommittee might learn, especially since they all agreed that TPLF  
612 would only become more prominent. For instance, one judge noted her concern about who is  
613 calling the shots in settlement discussions, especially in light of the requirement in Rule 16(c)(1)  
614 that someone with authority to consider settlement be available at pretrial conferences.

615 One judge member then added that he is asked often whether TPLF is “good or bad,” and  
616 there do seem to be some good effects, including creating possibilities for lawyers without a lot  
617 of capital to “break in” to leadership structures in MDL. Other lawyers contend that TPLF  
618 presents mostly a threat. In this judge’s view, now is the appropriate time to take the issue on and  
619 study it closely, if for no other reason than “we don’t know what we don’t know.” The landscape  
620 is changing drastically, and the mechanisms for funding are diverse. One example is plaintiffs in  
621 the NFL concussion litigation who received TPLF from a firm that brought their claims. This  
622 judge contended that it would be wise to “peek under the covers” and do as much homework as  
623 we can to determine whether there is a problem amenable to a rules-based solution. Since the  
624 Advisory Committee has been asked to take this subject on for a while, it would be good to take  
625 a close look with an open mind and open eyes.

626 An attorney member who had been a member of the MDL Subcommittee sounded a note  
627 of caution. There are an infinite number of ways to get what might be called “TPLF,” including  
628 from an uncle, a non-profit, and of course for-profit investors, although in his experience  
629 contracts with such investors were carefully drafted to limit the investors’ influence. The MDL  
630 Subcommittee concluded that the area was not susceptible to a rule. Although this member was  
631 not opposed to further study, he cautioned that it was unclear whether there would be a  
632 promising rule that would come out of the process.

633 Judge Bates explained that, in his tenure as Advisory Committee Chair, he had originally  
634 assigned this issue to the MDL Subcommittee, although he understood why that subcommittee  
635 ultimately decided to leave it to the side when developing Rule 16.1. In his view, the Advisory  
636 Committee’s usual approach (i.e., identifying a real-world problem and then assessing whether  
637 the problem is amenable to a rules-based solution and what the consequences of such a solution  
638 might be) applies here. As such, the Advisory Committee should determine whether  
639 nondisclosure of TPLF creates a real-world problem, or just a theoretical one.

640 Judge Rosenberg noted that the MDL Subcommittee had asked the Judicial Panel on  
641 Multidistrict Litigation to survey MDL transferee judges to take their pulse on whether TPLF  
642 was presenting a practical problem. Those judges had not seen such a problem, but that outreach  
643 was several years ago, so there is likely significant new information. It may be time to really  
644 focus and try to get as much information as possible from knowledgeable parties. In order to do  
645 so, Judge Rosenberg asked Chief Judge Proctor if he would chair a new subcommittee on TPLF.  
646 Chief Judge Proctor agreed to do so, and Judge Rosenberg agreed to appoint members to this  
647 subcommittee in due course.

648 *Social Security Numbers*

649 Rules Committee Chief Counsel Thomas Byron reported on recent developments  
650 concerning the redaction of Social Security numbers (SSN). As detailed in the agenda book at

651 page 362, the Privacy Rules Reporters Working Group has continued its work on this issue.  
652 Three Advisory Committees (Bankruptcy, Civil, and Criminal) have received proposals specific  
653 to their rules, all of which remain under consideration. The Working Group’s focus has been on  
654 issues common to all the committees, including: (1) ambiguity and overlap in exemptions from  
655 redaction requirements; (2) the scope of the waiver provisions in the privacy rules; (3) potential  
656 expansion of information subject to redaction; and (4) protection of other sensitive information,  
657 addressed in part by a submission from Lawyers for Civil Justice (23-CV-W) that remains on this  
658 Advisory Committee’s agenda. The recommendation of the Working Group is that these cross-  
659 cutting issues do not present a real-world problem amenable to a rules-based solution applicable  
660 to all of the rule sets. This conclusion is not in any way preclusive of each Advisory Committee  
661 taking up new issues related to privacy specific to their rule sets. Although the Advisory  
662 Committee on Bankruptcy Rules was comfortable with this conclusion, some members of the  
663 Advisory Committee on Appellate Rules expressed a view that the committees should be more  
664 proactive before a data breach occurs.

665 This issue will continue to be raised at all upcoming advisory committee meetings,  
666 alongside consideration by the committees of specific proposals addressed to them.

667 *E-filing by Pro Se Litigants*

668 Professor Struve then reported on ongoing efforts by the joint working group considering  
669 whether to increase access to electronic filing systems. One possibility is to reduce the burden on  
670 pro se litigants by relieving them of the requirement to serve opposing parties by traditional  
671 means. One question on which Professor Struve sought input from the Advisory Committee was  
672 whether there might be support for allowing pro se litigants to serve by email. Although such a  
673 proposal might present particular problems in the bankruptcy courts, it is not clear that it would  
674 present any problems for the district courts. The Clerk Liaison, who is a member of the joint  
675 working group, described his outreach to colleagues from a diverse array of district courts, all of  
676 whom supported such a change as a reasonable step forward that would speed up litigation.

677 Professor Struve then sought feedback on a “more adventurous” proposal that would  
678 provide pro se litigants access to CM/ECF. FJC research has revealed that current approaches  
679 vary widely among the federal courts. The courts of appeals all allow access for pro se litigants,  
680 whether by default or permission (except for one, which allows service by email). Conversely,  
681 the bankruptcy courts do not allow any CM/ECF access to self-represented debtors. Among the  
682 district courts, there is a wide spectrum: 10% allow access by default, 15% bar access, while the  
683 others are somewhere in the middle, most typically allowing access with permission. The  
684 proposal laid out in the agenda materials essentially would presumptively provide access to pro  
685 se litigants but allow districts to opt out or create exceptions. The Bankruptcy Rules committee  
686 was wary of this proposal, while the Appellate Rules committee was more sanguine.

687 The Clerk Liaison offered support for such a proposal, noting that electronic filing is  
688 more efficient and paper filing eats up dwindling resources. Professor Clopton also voiced  
689 support for the proposal, noting that the opt-out possibility would provide opportunities for  
690 district variation if needed. An attorney member of the committee also expressed support for the  
691 idea and that the rule would not be one size fits all. A judge member, however, cautioned that for  
692 some districts this would be a major shift that would require significant adjustment.

693 Professor Struve thanked the committee for its feedback. She will report developments at  
694 the spring meeting.

695 *Unified District Court Bar Admission*

696 Professor Struve reported on the activities of the joint subcommittee formed to consider  
697 several proposals spearheaded by Professor Alan Morrison of George Washington University  
698 Law School regarding admission to practice in the district courts. These proposals all address the  
699 concern that the barriers to district court bar admission are too high. As a condition for  
700 membership in a district court bar, most districts require membership in their state's bar, while a  
701 small minority require passage of their state's bar exam. These requirements create serious  
702 barriers for lawyers, especially those who work for public-interest organizations whose practices  
703 are nationwide. Such lawyers often cannot get membership in various districts and have to resort  
704 to admission pro hac vice, associating with expensive local counsel, or both.

705 The subcommittee is most strongly considering a proposal modeled on Federal Rule of  
706 Appellate Procedure 46, which conditions eligibility for circuit-court bar membership on  
707 membership in good standing of a state bar. The subcommittee is hard at work thinking about  
708 costs and benefits of such a rule. It continues to seek feedback from members of the various  
709 advisory committees, state bars, and circuit courts, and will report back on further developments  
710 at the spring advisory committee meetings.

711 *Random Case Assignment*

712 Judge Rosenberg began the discussion of various proposals seeking random assignment  
713 of district judges in certain types of cases by noting that the Judicial Conference had issued  
714 guidance to all districts earlier this year recommending that they take this action as a matter of  
715 local rules and policy. At its April 2024 meeting, the Advisory Committee decided to defer  
716 immediate action to observe the districts' response to this guidance. The Reporters are closely  
717 following uptake of the guidance in the district courts, which is still in its early stages. Professor  
718 Bradt noted that some districts have already decided to follow the JCUS guidance, while others  
719 have not yet decided whether they will; things are changing almost daily. One judge member  
720 cautioned that this is a volatile and important issue that raises significant separation-of-powers  
721 concerns. Judge Rosenberg noted that these concerns are important, and the Reporters are  
722 monitoring the situation and continuing research. This issue will remain on the agenda for the  
723 spring meeting.

724 *Privacy and Cybersecurity*

725 Judge Rosenberg noted that the Advisory Committee had received an extensive proposal  
726 from Lawyers for Civil Justice regarding privacy and cybersecurity (23-CV-W). The Judicial  
727 Conference is actively looking into these issues and developing a judiciary cybersecurity  
728 strategy. The Advisory Committee is mindful of the seriousness of these issues and seeks input.  
729 But it would be especially helpful to target attention to specific and discrete proposals, because  
730 this issue is so complex that it could easily become overwhelming. Judge Rosenberg invited any  
731 person or organization to propose a targeted and specific focus for the committee to pay close  
732 attention to.

733

*Items to be Dropped from the Agenda*

734 Professor Marcus introduced three issues reviewed by the chair and reporters that did not  
735 seem promising and that he recommended be dropped from the agenda:

736 • A proposal to clarify the requirement in Rule 16(b)(4) of “good cause” to modify a  
737 scheduling order (24-CV-K). Although this proposal is backed by strong research that  
738 demonstrates that this requirement is interpreted differently in different jurisdictions,  
739 there are dangers in providing a specific definition of “good cause,” language which is  
740 intentionally flexible and used throughout the rules in different contexts. Going down the  
741 road of defining good cause precisely in every such context could quickly become a  
742 slippery slope.

743 • A proposal to replace the word “issue” with “factual dispute” in Rules 50(a) and (c), and  
744 Rule 52(c). Professor Marcus noted that there are many rules that might benefit from the  
745 kind of “disambiguation” the proponent seeks. But this particular use of the word issue  
746 does not appear to present a pressing real-world problem that demands Advisory  
747 Committee attention.

748 • A proposal to provide additional time to file an answer after filing a motion to strike  
749 under Rule 12(f), similar to the additional time provided after filing a motion to dismiss  
750 under Rule 12(b) or for a more definite statement under Rule 12(e). It is unclear,  
751 however, that this presents a real-world problem such that those filing a motion to strike  
752 impertinent information from a complaint need any additional time to file an answer.

753 The Advisory Committee unanimously voted to drop these three items from the agenda.

754

*FJC Research Projects*

755 Dr. Emery Lee and Dr. Tim Reagan (remotely) presented on current research, history, and  
756 education projects of the Federal Judicial Center, as reflected in a memo in the agenda book at p.  
757 553. Judge Rosenberg noted the importance and reliability of the work of the FJC, including on  
758 the ongoing revision of the Manual for Complex Litigation, on whose board of editors Judge  
759 Rosenberg serves. The FJC is working tirelessly on that complex project, alongside the valuable  
760 work it does for the rules committees.

761

*Conclusion*

762 Judge Rosenberg thanked the Administrative Office staff for its tireless work and  
763 responsiveness in support of the Advisory Committee. She then adjourned the meeting.

**Members of the Public Joining Via Teams:**

<b>Last Name</b>	<b>First Name</b>	<b>Affiliation, if known</b>
Ackerly	Stewart	Statera Capital, LLC
Allman	Thomas	University Of Cincinnati
Anaim	Albert	Student at Catholic University Law
Barto	Raymond	Faruqi LLP
Bays	Leah	RGRD Law
Baggetta	Brian	Skadden Arps
Beisner	John	Skadden Arps
Bruff	Allison	Bailey Glasser
Campisi	John	The American Lawyer
Carback	Joshua	University of Maryland
Cardmen	Denise	American Bar Association
Chin Feman	Dai Wai	Parabellum Capital
Cohen	Andrew	Burford Capital
Coleman	Jennifer	Spencer Fane LLC
Czapla	Chloe	Catholic University Law
Dabre	Caroline	Catholic University Law
Dahl	Alex	Lawyers for Civil Justice
Daubel	Edward	Catholic University Law
Demuth	Bradley	Farugli Law
Dimas	Viktor	Catholic University Law
Fragoso	Michael	Chief Counsel, Office of the Republican Leader
Frank	Nathan	Catholic University Law
Giarrusso	Kierra	Catholic University Law
Gotler	Ross	Paul Weiss
Green	Thomas	American College of Trial Lawyers
Hangley	William	Hangley Aronchick
Hawkinson	John	
Hill	Joseph	Catholic University Law
Homan	Ian	Catholic University Law
Hyatt	Michael	Catholic University Law
Kalil	Danielle	Duke University
Kekis	Lidia	Paul Weiss
Koch	Lucy	Catholic University Law
Levy	Robert	ExxonMobil
Lopes	Joseph	Catholic University Law
Lorber	Leah	GSK
Lyons	Kaiya	American Association for Justice
Monyak	Suzanne	Bloomberg Law
Margolis	Jon	National Employment Lawyers Association

<b>Last Name</b>	<b>First Name</b>	<b>Affiliation, if known</b>
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Mpundu	Chi	Catholic University
Peck	Andrew	DLA Piper
Perez	Valentina	Catholic University Law
Rabiej	John	Duke University
Raymond	Nate	Reuters
Redgrave	Jonathan	Redgrave LLP
Regis	Rebecca	Catholic University Law
Salacuse	Maria	U.S. Equal Employment Opportunity Commission
Siegel	Emily	Bloomberg Law
Steen	Dan	Lawyers for Civil Justice
Tadler	Ariana	Tadler Law LLP
Watkins	Devin	Competitive Enterprise Institute
Webb	Derek	Catholic University Law
Webster	Sarah	Catholic University Law
Williams	Crystal	
Wilson	Ashleigh	
Withers	Kenneth	Sedona Conference
Zoppo	Avalon	National Law Journal