

FEDERAL JUDICIAL CENTER
Salaries and Expenses
SUMMARY STATEMENT OF ACCOUNT REQUIREMENTS

Fiscal Year 2022 Assumed Appropriation	\$32,151,000
Fiscal Year 2023 Requested Appropriation	\$33,455,000
Requested Increase from Fiscal Year 2022 Assumed Appropriation	\$1,304,000

APPROPRIATION LANGUAGE

FEDERAL JUDICIAL CENTER
SALARIES AND EXPENSES

For necessary expenses of the Federal Judicial Center, as authorized by Public Law 90-219, [\$32,151,000]\$33,455,000; of which \$1,800,000 shall remain available until September 30, [2023]2024, to provide education and training to Federal court personnel; and of which not to exceed \$1,500 is authorized for official reception and representation expenses.

(H.R. 4502 - Financial Services and General Government Appropriations Act, 2022)

**SUMMARY OF REQUEST
FEDERAL JUDICIAL CENTER
SALARIES AND EXPENSES
FISCAL YEAR 2023
(Dollar amounts in thousands)**

Fiscal Year 2023 Resource Requirements:

	<u>FTEs</u>	<u>Amount</u>
Fiscal Year 2022 Assumed Obligations.....	128	32,556
Reimbursements from Federal Accounts and FJC Foundation.....	-	(155)
Utilization of Judiciary Information Technology Fund.....	-	(250)
Fiscal Year 2022 Assumed Appropriation.....	128	32,151

Page Adjustments to Base to Maintain Current Services:

No.

A. PERSONNEL

Pay and Benefit Adjustments

9.10	1. Proposed 2023 pay adjustment (4.6% for nine months)	-	831
9.10	2. Annualization of FY 2022 pay adjustment (2.7% for three months).....	-	157
9.10	3. Promotions and within-grade increases.....	-	185
9.10	4. Benefits increases		
	a. Health benefits.....	-	37
	b. FICA adjustment.....	-	15
9.11	5. One less compensable day.....	-	(95)

**SUMMARY OF REQUEST
FEDERAL JUDICIAL CENTER
SALARIES AND EXPENSES
FISCAL YEAR 2023
(Dollar amounts in thousands)**

B. OTHER ADJUSTMENTS		<u>FTEs</u>	<u>Amount</u>
<i>General Inflationary Adjustments</i>			
9.11	6. Inflationary increases in charges for contracts, services, supplies, and equipment.....	-	174
	Subtotal, Adjustments to Base to Maintain Current Services.....	-	1,304
	Total Current Services Appropriation Required	128	33,455
	 Total Fiscal Year 2023 Appropriation Required.....	 128	 33,455
	Total Appropriation Increase.....	-	1,304
 <u>Financing the Fiscal Year 2023 Request:</u>			
	Total Appropriation Required, Fiscal Year 2023.....	128	33,455
9.11	7. Estimated reimbursements from federal accounts and the FJC Foundation.....	-	250
	Total Estimated Obligations, Fiscal Year 2023.....	128	33,705

FEDERAL JUDICIAL CENTER
Salaries and Expenses
Obligations by Activity (\$000)

Activity	Fiscal Year 2021 Actuals			Fiscal Year 2022 Assumed Obligations			Fiscal Year 2023 Request		
	Direct	Offsetting Collections	Total	Direct	Offsetting Collections	Total	Direct	Offsetting Collections	Total
Education & Training	16,105	-	16,105	22,502	155	22,657	23,415	250	23,665
Research	5,770	-	5,770	6,048	-	6,048	6,293	-	6,293
Program Support	4,083	-	4,083	3,851	-	3,851	3,747	-	3,747
Total Obligations	25,958	-	25,958	32,401	155	32,556	33,455	250	33,705
Less Judiciary Information Technology Fund Obligations	-	-	-	(250)	-	(250)	-	-	-
FJC Direct Obligations	25,958	-	25,958	32,151	155	32,306	33,455	250	33,705
Unobligated Balance, Start of Year:									
Judiciary Information Technology Fund	(824)	-	(824)	(974)	-	(974)	(724)	-	(724)
Federal Judicial Center (multi-year carryover)	(1,610)	-	(1,610)	(1,503)	-	(1,503)	(1,753)	-	(1,753)
Deposits and Other Adjustments:									
Judiciary Information Technology Fund	(150)	-	(150)	-	-	-	-	-	-
Transfer to Salaries & Expenses	1,451	-	1,451	-	-	-	-	-	-
Unobligated Balance, End of Year:									
Judiciary Information Technology Fund	974	-	974	724	-	724	724	-	724
Federal Judicial Center (expiring annual & multi-year)	1,714	-	1,714	-	-	-	-	-	-
Federal Judicial Center (unexpired multi-year)	1,503	-	1,503	1,753	-	1,753	1,753	-	1,753
Available Appropriation	29,015	-	29,015	32,151	155	32,306	33,455	250	33,705
Offsetting Collections									
Reimbursable programs	-	-	-	-	(155)	(155)	-	(250)	(250)
Direct Appropriation	29,015	-	29,015	32,151	-	32,151	33,455	-	33,455

FEDERAL JUDICIAL CENTER
Salaries & Expenses
Obligations by Object Class (\$000)

Description	Fiscal Year 2021			Fiscal Year 2022			Fiscal Year 2023		
	Actuals ¹			Assumed Obligations			Request		
	Direct	Offsetting Collections	Total Oblig.	Direct	Offsetting Collections	Total Oblig.	Direct	Offsetting Collections	Total Oblig.
1100 Personnel compensation	16,753	-	16,753	17,394	112	17,506	18,372	112	18,484
1200 Personnel benefits	5,763	-	5,763	6,044	28	6,072	6,196	28	6,224
1300 Personnel Payouts	1	-	1	0	-	0	0	-	0
2100 Travel	458	-	458	5,872	15	5,887	5,989	110	6,099
2200 Transportation of things	12	-	12	51	-	51	52	-	52
2300 Communications, utilities & misc	373	-	373	542	-	542	553	-	553
2400 Printing and reproduction	10	-	10	56	-	56	57	-	57
2500 Other services	1,130	-	1,130	1,018	-	1,018	1,038	-	1,038
2600 Supplies and materials	739	-	739	899	-	899	917	-	917
3100 Equipment	569	-	569	275	-	275	280	-	280
9000 S&E Transfer	-	-	0	-	-	-	-	-	-
9100 Judiciary Info Tech. Fund	150	-	150	-	-	-	-	-	-
Direct Obligations	25,958	-	25,958	32,151	155	32,306	33,455	250	33,705
Other Obligations (JITF Obligations)	-	-	-	250	-	250	-	-	-
Total Obligations	25,958	-	25,958	32,401	-	32,556	33,455	-	33,705

¹Fiscal Year (FY) 2021 Although the Center reduced its original FY 2021 budget request by \$2,100,000 in anticipation that the pandemic would require cancellation of some travel and in-person programs, we did not anticipate that the pandemic ultimately would overturn our in-person programming plans for the entire fiscal year. As a result, the Center incurred only \$8,458 in travel expenses (FY 2021 funds). In addition, the Center obligated \$275,768 (FY 2021/2022 funds) for programs that were scheduled in the first quarter of FY 2022, which now have been cancelled, and applicable cancellation fees will draw from these obligations. The Center concluded FY 2021 with a surplus of funds, which include \$448,972 (FY 2021 funds) and \$1,502,692 (FY 2021/2022 carryforward funds).

FEDERAL JUDICIAL CENTER
Salaries & Expenses
Relation of Obligations to Outlays (\$000)

	FY 2021 Actual	FY 2022 Assumed Obligations	FY 2023 Request	Difference (+) or (-)
Total Obligations	25,958	32,306	33,705	1,399
Obligated balance, start of year	3,537	2,791	4,446	1,655
Adjustment of prior year activity	0	0	0	0
Obligated balance, end of year	<u>(2,791)</u>	<u>(4,446)</u>	<u>(4,998)</u>	<u>(552)</u>
Total Outlays	26,704	30,651	33,153	2,502
Less Offsets	0	(155)	(250)	(95)
Net Outlays	26,704	30,496	32,903	2,407

FEDERAL JUDICIAL CENTER
Salaries and Expenses
Full Time Equivalents by Activity

Activity	Fiscal Year 2021			Fiscal Year 2022			Fiscal Year 2023		
	Direct	Offsetting Collec.	Total	Direct	Offsetting Collec.	Total	Direct	Offsetting Collec.	Total
Education & Training	88	0	88	90	0	90	90	0	90
Research	27	0	27	28	0	28	28	0	28
Program Support	10	0	10	10	0	10	10	0	10
Total, Full Time Equivalents	125	0	125	128	0	128	128	0	128

GENERAL STATEMENT AND INFORMATION

This appropriation request is for the salaries and operating expenses of the Federal Judicial Center (the Center), which was established by P.L. 90-219 (81 Stat. 664) on December 20, 1967. This statute directs the Center “to further the development and adoption of improved judicial administration” in the federal courts.

The fiscal year (FY) 2023 request for the Federal Judicial Center totals \$33,455,000 to support the operations of the Center.

Functional Responsibilities of the Center

The Center’s functions are outlined in statute, especially 28 U.S.C. §§ 620(b) and 623(a). Pursuant to those mandates, it teaches judges and other Judicial Branch personnel about legal developments and efficient litigation management and court administration.

Examples include various educational programs that teach judges and court legal staff about new laws and emerging issues; programs that help judges and court executives promote efficiency in the just resolution of cases and in court administration; and programs that educate court staff on effective court operations. Over 80 percent of Center training participants attend the training in their home cities through in-court seminars, Center video programs, manuals, web-based conferences, and interactive computer programs.

The Center also conducts empirical research into court operations and activities. Most Center research is performed at the request of the Judicial Conference of the United States in order to inform policy decisions of the Conference. Center research also contributes to improved judicial administration by assessing the efficacy of case and court management procedures. For example, it continues to assess case management tools for complex litigation. (The Center’s statute also assigns its other duties regarding state-federal judicial relations, assistance to foreign judiciaries, and federal judicial history, which it also performs.) Program planning is coordinated among the Center, the Administrative Office of the U.S. Courts (AO), and the U.S. Sentencing Commission to maximize efficiency in meeting their distinct responsibilities.

Duties of the Board

A Board of nine supervises the Center. The Chief Justice of the United States is the Board Chairman. The Board includes two judges of the U.S. Courts of Appeals, three judges of the U.S. District Courts, one bankruptcy judge, and one magistrate judge; each elected by the Judicial Conference of the United States for a four-year term. The Director of the AO is an ex-officio Board member. By statute, the Board is responsible for developing overall policy to guide the Center’s operations and approving the Center’s

appropriations requests. The Board appoints a Director and a Deputy Director, who are responsible for supervising the Center's staff and carrying out the Center's programs. The Center coordinates as necessary with the Judicial Conference's Budget Committee and the AO in developing the Center's appropriation requests.

FISCAL YEAR 2022 APPROPRIATIONS

In the absence of an enacted FY 2022 appropriation, the judiciary built the FY 2023 discretionary budget request for the Federal Judicial Center on an assumed FY 2022 appropriation of \$32,151,000, which is the FY 2022 Fall re-estimate level.

For bill language for this account, the judiciary used the relevant language from H.R. 4502, which includes the House-passed version of the Financial Services and General Government Appropriations Act, 2022, as the closest approximation of eventual enacted FY 2022 appropriations language, updated with the assumed funding level as described above.

After full-year fiscal year 2022 appropriations are enacted, the judiciary will re-estimate its fiscal year 2023 budget request and transmit to the Appropriations Committees any changes to fiscal year 2023 appropriations requirements and bill language.

JUSTIFICATION OF CHANGES

The Federal Judicial Center's FY 2023 appropriation request is \$33,455,000, an increase of \$1,304,000 (4.1 percent) over the assumed FY 2022 appropriation of \$32,151,000. The total requested increase is for adjustments to base to maintain current services. The request will support the Center's robust schedule of in-person programs complemented, as always, by virtual programs and other educational resources, as well as the Center's research, federal judicial history, and international judicial relations missions.

ADJUSTMENTS TO BASE TO MAINTAIN CURRENT SERVICES

A. PERSONNEL

Pay and Benefit Adjustments

1. Proposed 2023 pay adjustment

Requested Increase: \$831,000

The judiciary is assuming federal pay rates will increase by 4.6 percent in January 2023. The requested increase provides for the cost of nine months of the anticipated pay raise in FY 2023, from January 2023 to September 2023. (If the pay adjustment included in the President's FY 2023 budget request is different from this 4.6 percent guidance, the judiciary will revise this line item in its FY 2023 budget re-estimate.)

2. Annualization of 2022 pay adjustment

Requested Increase: \$157,000

The requested increase provides for the annualized costs of a 2022 pay adjustment for Employment Cost Index (ECI) and locality pay. As a result of an ECI and locality adjustment, federal pay rates increased by an average of 2.7 percent, effective as of January 2022. The requested increase provides for the cost of three months (from October 2022 to December 2022).

3. Promotions and within-grade increases

Requested Increase: \$185,000

The requested increase provides for promotions and within-grade increases for personnel. The salary plan for judicial support personnel provides for periodic within-grade increases for staff who receive at least a satisfactory performance rating.

4. Benefits increases

a. Health benefits

Requested Increase: \$37,000

Based on information from the Office of Personnel Management, health benefit premium contributions are projected to increase by an average of 2.4 percent both in

January 2022 and January 2023. The requested increase annualizes the 2022 premium increase and includes a nine-month provision for the increase anticipated for FY 2023.

b. FICA adjustment

Requested Increase: \$15,000

Based on information from the Social Security Administration, employer contributions to the Old Age, Survivor, and Disability Insurance (OASDI) portion of the FICA tax will increase in 2022. The salary cap for OASDI increased from \$142,800 to \$147,000 in January 2022. The requested amount is needed to pay the Center’s contribution in FY 2023.

5. One less compensable day

Requested Decrease: (\$95,000)

There is one less compensable day in FY 2023 than in FY 2022. The requested decrease adjusts for personnel compensation and benefits associated with one less compensable day.

B. OTHER ADJUSTMENTS

General Inflationary Adjustments

6. Inflationary increases in charges for contracts, services, supplies, and equipment

Requested Increase: \$174,000

Consistent with guidance from the Office of Management and Budget, this requested increase is required to fund inflationary adjustments of 2.0 percent for operating expenses such as travel, communications, printing, contractual services, supplies and materials, and furniture and equipment.

FINANCING THE FISCAL YEAR 2022 REQUEST

OFFSETTING COLLECTIONS

7. Estimated reimbursements from federal accounts and the FJC Foundation

Estimated Reimbursement: \$250,000

FTE: 0

The Center enters into reimbursable agreements to provide additional services to, or to allow economizing by, the Administrative Office of the U.S. Courts (AO), the courts, and non-judicial federal entities. For example, on occasion, the AO will add on to scheduled Center programs additional training days for judges and thereby avoid incurring duplicative transportation costs for such efforts. In addition, pursuant to Title 28, Section 629, the Center receives support from occasional donations to the Federal Judicial Center Foundation, which the Center uses to conduct additional educational programs for judges. The Center estimates that \$250,000 will be reimbursed to it in FY 2023.